#### ARGYLL AND BUTE COUNCIL

MID ARGYLL KINTYRE AND THE ISLES AREA COMMITTEE

#### DEVELOPMENT AND ECONOMIC GROWTH HOUSING SERVICES

7<sup>TH</sup> DECEMBER 2022

#### LOCAL HOUSING STRATEGY (LHS) 2022-27 – ANNUAL UPDATE

#### 1.0 EXECUTIVE SUMMARY

The main purpose of this report is to update Members on the Local Housing Strategy (LHS). The Council remains the Strategic Housing Authority for Argyll and Bute. One of the statutory duties of the Council is to produce a Local Housing Strategy which is agreed by partners including the Scottish Government.

The LHS 2022-27 was approved by Council in November 2021 and was launched in March 2022 after approval by the Scottish Government. This report will provide an update on progress against the key targets within the LHS. The full annual update document can be found at Appendix 1.

The recommendation is for Members to consider the content of this report.

**ARGYLL AND BUTE COUNCIL** 

**AREA COMMITTEE** 

DEVELOPMENT AND ECONOMIC GROWTH

NOVEMBER

HOUSING SERVICES

### LOCAL HOUSING STRATEGY (LHS) 2022-27 - ANNUAL UPDATE

#### 2.0 INTRODUCTION

2.1 The Argyll and Bute Local Housing Strategy (LHS) outlining the Council's vision and investment priorities for the area's housing sector over the next 5 years from 2022 to 2027 was formally launched in March 2022 following approval from the Scottish Government. The LHS sets out the joint approach the Council and its partners will take to enable high quality housing and housing – related services across Argyll and Bute. The over-arching vision of the LHS is that 'Everyone in Argyll and Bute has access to a suitable high quality home which is affordable and located within a vibrant, sustainable and connected community'.

The Council has a statutory duty to produce annual progress updates on the LHS. The full annual update document can be found at appendix 1.

#### 3.0 **RECOMMENDATIONS**

3.1 The recommendation is for Members to consider the content of this report.

#### 4.0 DETAIL

- 4.1 The LHS 2022 to 27 has 4 key outcomes:-
  - Housing Supply and Placemaking
  - Energy Efficiency, Climate Change and Poverty
  - Specialist Provision and Independent Living
  - Housing Options Information and Support

#### 4.2 Housing Supply and Placemaking

The key priority of this outcome is to facilitate access to sufficient, suitable and affordable housing across all tenures.

In 2022 the Council Tax Register recorded 48,570 dwellings in Argyll and Bute which represents an increase on the 2021 total of 48,363. In 2022 3,956 of the dwellings (8%) are deemed ineffective stock (empty properties or second/holiday homes which are unavailable to meet the need of local or incoming residents for permanent accommodation). This is a reduction of 3% from 2021.

The pressure on housing demand can be illustrated through the increase on the social housing waiting list. In 2022 there were almost 3,000 applicants waiting for social housing which is a 14% increase from 2021.

147 affordable homes were delivered in 2022 and 38 empty properties were brought back into use. 733 social housing tenancies were created in 2022 which is still below pre-pandemic levels when the average number of tenancies created in a year was 943.

#### 4.3 **Energy Efficiency, Climate Change and Poverty**

The key priority of this outcome is to regenerate communities by improving the quality, condition and energy efficiency of housing and by tackling fuel poverty. In 2022 30% of properties in Argyll and Bute are in fuel poverty and 53% of properties are off gas grid. On average fuel consumption in Argyll and Bute is 38% higher than Scotland and fuel costs are 35% higher. (It is anticipated that fuel costs and fuel poverty will be considerably worse in 2022/23.)

2120 households received advice on house condition / energy improvement and /or home safety works in 2022 against a target of 2000. The Council's Welfare Rights service generated additional annual income of £2 736 000 for households against a target of £2 750 000.

In terms of energy efficiency improvements the Council Energy Efficiency Programme approved 300 grants and energy efficiency measures were installed to 105 households.

The Council also worked with Argyll Community Housing Association to deliver energy efficiency measures to mixed tenure blocks of housing in Oban.

#### 4.4 Specialist Provision and Independent Living

The key priority of this outcome is to enable people with particular needs to live independently in their own homes and remain in their communities.

2022 saw the greatest number and proportion of specialist new build homes delivered through the Strategic Housing Investment Plan (SHIP) in recent years with 22 units completed. At 15% of homes completed this exceeds the LHS target of 10%.

In 2022 Housing Services completed a Housing Contribution Statement (HCS) which is now an integral component of the Health and Social Care Partnership (HSCP) Strategic Plan.

319 existing properties (all tenure) were adapted against an annual target of 350.

Gypsy/Traveller accommodation is classed as specialist provision and the Council secured £108 000 to enable Argyll Community Housing Association (ACHA) to deliver improvements to the 2 official sites (Bayview, Oban and Duncholgan, Lochgilphead). The Council and ACHA continue to engage with the Gypsy/ Traveller community to plan for further capital improvements to the sites.

#### 4.5 **Housing Options, Information and Support**

The key priority of this outcome is to promote individual housing options to meet housing need and ensure everyone has access to appropriate, accurate and timeous information, advice and assistance.

Although homeless application have reduced by 8% from 2019/20 to 2021/22 (398 applications in 2021/22) the indications are that homeless applications are increasing. The pressure on the housing market with private landlords selling properties and house prices in Argyll at a level were 76% of the population cannot now afford the average house price means that more households have no option but to present as homeless. This is putting pressure on the temporary accommodation available to Argyll and Bute Council.

There has also been an increase on the time taken to secure permanent housing for homeless households. In 2022 the average time was 34 weeks compared to the target of 26 weeks.

Another key objective of the LHS is to deliver the Council's Rapid Rehousing Transition Plan (RRTP) which includes a target of delivering 10 Housing First tenancies per year. 2022 is the first year of this target and progress is being made with 1 Housing First tenancy created with a further 2 tenancies in the planning.

#### 5.0 CONCLUSION

5.1 The production and monitoring of the Local Housing Strategy is a key statutory function of the Council and it is important that Members are aware of progress against the key objectives within the Strategy. Good progress continues to be made in relation to most targets but both economic and social conditions continue to be challenging with significant concerns over the cost of living crisis and how this will impact on fuel poverty for example. The full annual update can be found at Appendix 1.

#### 6.0 IMPLICATIONS

- 6.1 Policy The Local Housing Strategy vision and objectives are directly aligned with the overall objectives of the Outcome Improvement Plan, in particular Outcome 2 – we have infrastructure that supports sustainable growth.
- 6.2 Financial There will be an ongoing requirement to retain and target Strategic Housing Fund resources to support the aims and objectives of the Local Housing Strategy.
- 6.3 Legal The Council has a statutory duty to produce an LHS annual update.
- 6.4 HR None
- 6.5 Fairer Scotland Duty: The LHS is subject to an EQIA
  - 6.5.1 Equalities protected characteristics There are targets within the LHS which aim to meet the identified housing needs of specialist groups.
  - 6.5.2 Socio-economic Duty The delivery of the LHS across Argyll and Bute facilitates socio-economic opportunities for all.
  - 6.5.3 Islands The LHS takes full account of housing issues on the islands.
- 6.6 Climate Change one of the four key priorities in the LHS has a focus on house condition, energy efficiency and poverty.
- 6.7 Risk the risk to the Council of not producing an annual LHS update is that the Council will not fulfil one of its main statutory housing functions.
- 6.8 Customer Service the LHS will deliver increased access to a range of suitable affordable housing options.

Kirsty Flanagan Executive Director with responsibility for Housing Robin Currie Council Leader and Policy Lead for Economy and Rural Growth 10<sup>th</sup> October 2022

For further information contact: Douglas Whyte 01546 604 785 douglas,whyte@argyll-bute.gov.uk Appendix 1 – Local Housing Strategy Annual Update 2022



# ARGYLL AND BUTE LOCAL HOUSING STRATEGY

# ANNUAL REPORT 2022





## INTRODUCTION

Following publication of the Argyll & Bute Housing Need & Demand Assessment in 2021, a comprehensive revision of the Council's Local Housing Strategy was launched in April 2022, covering the planning period 2022/23 to 2026/27. This sets out a detailed Action Plan and Outcome Template which provides the monitoring and evaluation framework for reporting annual progress on the delivery of our strategic objectives and the new LHS Vision, which is

#### "Everyone in Argyll & Bute has access to a suitable, high quality home which is affordable and located within a vibrant, sustainable and connected community"

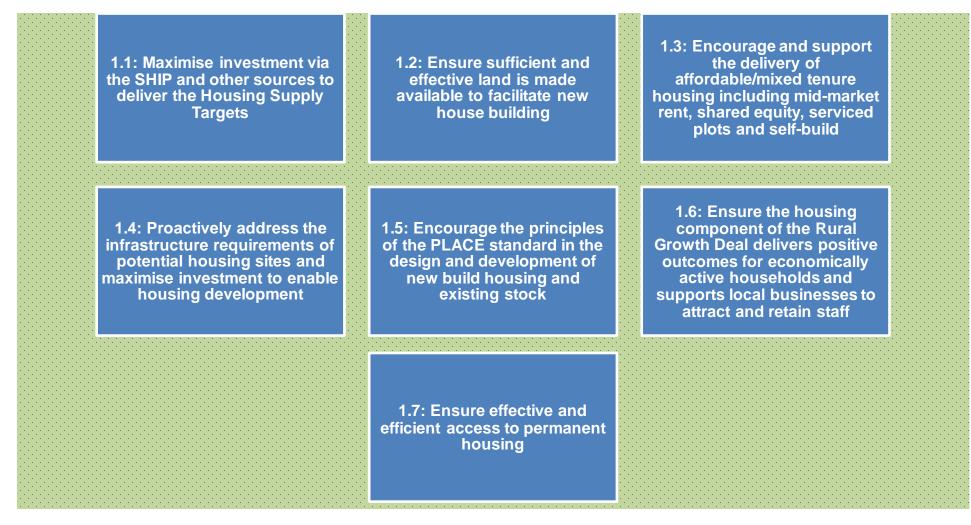
A baseline summary of progress during the interim year 2021/22 is set out in the following pages, structured around the four LHS Outcomes:

| Outcome 1: Housing Supply and Place-making                | Page 3  |
|---|---------|
| Outcome 2: House Condition, Energy Efficiency and Poverty | Page 12 |
| Outcome 3: Specialist Provision and Independent Living    | Page 17 |
| Outcome 4: Housing Options, Information and Support       | Page 23 |

| Abbreviations used in this document                     |   |  |  |  |
|---|---|--|--|--|
| ABC – Argyll & Bute Council                             | LHS – Local Housing Strategy  |  |  |  |
| ACHA – Argyll Community Housing Association             | LHEES – Local Heat and Energy Efficiency Strategy                     |  |  |  |
| BAME - Black Asian and Minority Ethnic                  | MECOPP – Minority Ethnic Carers of People Project                     |  |  |  |
| BTS – Below Tolerable Standard                          | NSSE - New Supply Shared Equity (Affordable housing model/initiative) |  |  |  |
| CHR – Common Housing Register (HOMEArgyII waiting list) | OT – Occupational Therapist   |  |  |  |
| CPO – Compulsory Purchase Order                         | PSHG – Private Sector Housing Grant                                   |  |  |  |
| CRO – Care & Repair Officer                             | RGD – Rural Growth Deal   |  |  |  |
| EESSH – Energy Efficiency Standard for Social Housing   | RPA – Resource Planning Assumption                                    |  |  |  |
| HEEPS – Home Energy Efficiency Programme Scotland       | RSL – Registered Social Landlord (Housing Association)                |  |  |  |
| HCS – Housing Contribution Statement                    | SHF – Strategic Housing Fund (Council)                                |  |  |  |
| HNDA – Housing Need & Demand Assessment                 | SHIP – Strategic Housing Investment Plan                              |  |  |  |
| HSCP – Health & Social Care Partnership                 | TEC – Technology Enabled Care   |  |  |  |
| LA – Local Authority                                    | WHHA – West Highland Housing Association                              |  |  |  |

# LHS OUTCOME ONE: HOUSING SUPPLY AND PLACE-MAKING

LHS strategic aim one is: **To facilitate access to sufficient, suitable and affordable housing across all tenures**, and the associated strategic objectives are to:-

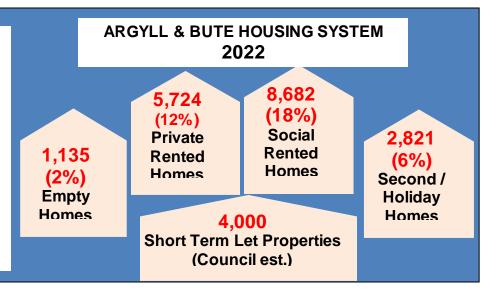


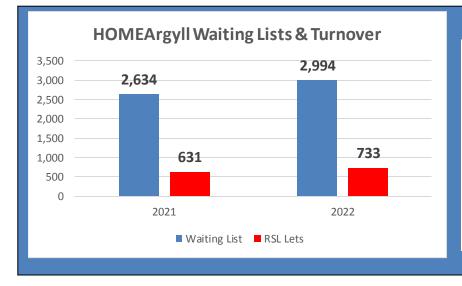
## LHS OUTCOME 1: Housing System Context – Selected Supply & Demand Indicators

Argyll & Bute Council Tax Register recorded a total of **48,570 dwellings** in 2022, an increase of 0.4% on the 2021 total of 48,363.

**3,956 (8%)** comprise long term empty properties (2%) or second/holiday homes (6%) which are deemed "ineffective stock" in that they are unavailable to meet the need for permanent occupancy by local residents.

The number of "ineffective" properties decreased by **3%** on the previous year's figure of 4,083.





There were almost **3,000** waiting list applicants across Argyll & Bute in 2022, an increase of 14% on the previous year.

Over **730** households were allocated permanent social rented tenancies in 2021/22, an increase of 16% on the number of HOMEArgyII RSL lets in 2020/21, albeit still below the LHS target.

This equates to 4 applicants per available let.

# LHS OUTCOME 1: Housing System Context – Registers of Scotland Annual Property Market Report, 2022

| / Worugo Roolaondari Po  | oong n nood | , _0.0/_0                |          |                      |                              |  |
|--|-------------|--------------------------|----------|----------------------|------------------------------|--|
| Average House Prices   | 2019/20     | 2020/21                  | 2021/22  | % change 19/20-21/22 | 76% of local residents would |  |
| Argyll & Bute (All sales)  | £172,851    | £184,101                 | £194,392 | +12.5%               | NOT be able to afford the    |  |
| Scotland (All sales)   | £181,947    | £194,060                 | £201,744 | +10.9%               |                              |  |
| Market Affordability - To meet the average house price in 2021/22, at the standard average house price in ArgyII & |             |                          |          |                      |                              |  |
| affordable ratio (4 x HOU  | SEHOLD ind  | annual income of £48,598 | Bute     |                      |                              |  |

#### Average Residential Property Prices, 2019/20 – 2021/22 (financial years data)

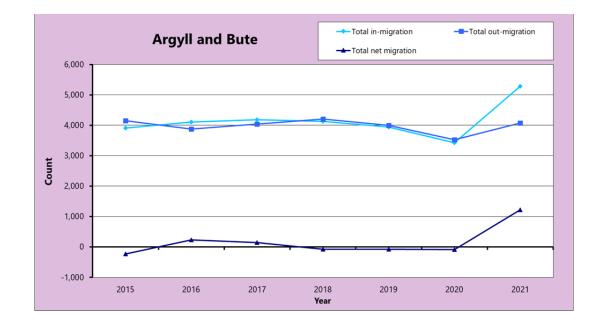
#### Sales Activity and Value: All Transactions and New Build Transactions, 2019/20 - 2021/22

| ARGYLL & BUTE                 | 2019-20  | 2020-21  | 2021-22  | 3 Year % Change |  |
|-------------------------------|----------|----------|----------|-----------------|--|
| Volume of All Sales           | 1,883    | 1,819    | 2,059    | +9.3%           |  |
| Value of All Sales (£m)       | £325m    | £335m    | £400m    | +23%            |  |
| Volume New Build Sales        | 117      | 85       | 61       | -48%            |  |
| Value New Build sales         | £28.5m   | £20.9m   | £15.3m   | -46%            |  |
| Average Price New Build sales | £243,961 | £246,235 | £251,265 | +3%             |  |

#### Housing Market by Scottish Government Urban/Rural Classification, 2021/22

| Argyll and Bute   | Urban areas   | Rural areas   | Total   |  |  |
|---|---------------|---------------|---------|--|--|
| Volume of residential property sales  | 1,926 (49.7%) | 1,952 (50.3%) | 3,878   |  |  |
| Total land area (hectares)  | 2,312         | 688,635       | 690,947 |  |  |
|   | (0.3%)        | (99.7%)       | 090,947 |  |  |
| Average house price by area   | £169,359      | £209,502      |         |  |  |
| "Urban" areas make up only 0.3% of Argyll & Bute but account for half of all house sales. The average rural house price in A&B is <b>24%</b> higher than the average "urban" price. |               |               |         |  |  |





LHS OUTCOME1: Housing System Context – Demographic Changes (NRS Local Area Migration Update, 2022)

According to the NRS Mid-Year Estimates for 2020-2021, when population changes due to births and deaths are factored into the migration changes, set out in the accompanying tables on the right, Argyll & Bute experienced the sixth highest net increase of all Scottish local authorities, with **growth of 0.9%**, **amounting to 790 persons**. This exceeds the demographic aspirations underpinning the Council's LHS (of 0.5% annual growth); and further supports our ambitious Housing Supply Targets.

IN-MIGRATION increased by 54% during the pandemic period, while OUT-MIGRATION increased by 15%. Overall, NET MIGRATION saw a sharp growth, after a period of decline and stagnation.

| INDICATORS          | 2020  | 2021  | Change<br>(nos) |
|---------------------|-------|-------|-----------------|
| TOTAL IN-MIGRATION  | 3,430 | 5,280 | 1,850           |
| TOTAL OUT-MIGRATION | 3,530 | 4,070 | 540             |
| TOTAL NET MIGRATION | -90   | 1,220 | 1,310           |

Net migration involved all age groups, including children under 16, with the biggest increase being seen in the 16 - 64 cohort.

| <b>Total Net Migration</b> | 2019/20 | 2020/21 |
|----------------------------|---------|---------|
| Aged 0-15                  | -42     | 188     |
| Aged 16-64                 | 42      | 983     |
| Aged 65+                   | -93     | 44      |

59% of in-migration came from elsewhere in Scotland.

| Origin of In-Migration | 2020/21 | %   |
|------------------------|---------|-----|
| Within Scotland        | 3,100   | 59% |
| Rest of UK             | 1,870   | 35% |
| International          | 320     | 6%  |

# LHS Outcome 1 – progress made against key actions and output targets in 2021/22.

| Relevant Indicators  | Baseline<br>Historic<br>Trend   | 2021/22  | Annual target<br>(& 5 Year<br>Targets)                   | Assessment / Comment  |
|--|---|--|--|---|
| Number of new house building completions (all tenure)  | 2019/20: 268<br>2020/21: 228  | 275  | 290 per annum<br>(1,450)                                 | ABC Planning estimates (does not include National Park figure)  |
| Number of new private market homes completed   | 2019/20: 205<br>2020/21: 172  | 156  | 75 per annum<br>(375)                                    | ABC Planning estimates (does not include National Park figures)   |
| Number of new affordable homes completed<br>(RSL/ Social)<br>("Baseline/ Historic Trend" data sourced from Scottish<br>Government Housing Statistics & Planning estimates;<br>"2021/22" figure sourced from Council Planning<br>records & Housing Services SHIP monitoring data) | 2019/20: 60<br>2020/21: 56<br>(Council / SHIP<br>figures vary<br>from above due<br>to differences in<br>reporting<br>systems) | 119 (ABC<br>Planning<br>est.)<br>(N.B. 147<br>ABC<br>Housing<br>stats) | 215 per annum<br>(1,075)                                 | Highest rate of completions since 2016/17,<br>30% above historic LHS Targets, however<br>this was still short of the highly ambitious<br>new revised target. Slippage in the SHIP<br>programme due to issues with transport,<br>materials supply chain, and contractor<br>capacity. |
| Total Investment in completed SHIP projects<br>(value of projects completed in year NOT<br>actual spend in that year for ongoing work)   | 2019/20:<br>£16.9m<br>2020/21:<br>£6.767m   | £4.522m<br>(+c.£24m<br>for partial<br>Dunbeg<br>units)                 | Maximise<br>RPA, SHF, &<br>RSL funding<br>above baseline | Estimated investment to deliver 115 units at<br>Dunbeg (handed over within the year) on<br>pro rata basis (i.e. 38% of total project cost)<br>would amount to circa £24m. This would<br>bring total value of investment to c. <b>£29m.</b>  |
| 5 year effective housing land supply (unit capacity)   | 2020: 3,738<br>2021: 2,889  | 2,684  | (1,885)  | Additional capacity also available within National Park area of Argyll & Bute.  |
| Number of alternative/intermediate tenure<br>homes completed via the SHIP (% of total<br>completions)  | 2019/20: 14<br>(9%)<br>2020/21:4<br>(8%)  | 2 (1%)   | (10-15% of<br>total<br>completions)                      | 2 x NSSE units at Imeraval Phase 3, Islay<br>delivered by WHHA. Scope within<br>programme for target to be delivered over<br>next 5 years.  |
| Number of households housed through CHR (RSL allocations/tenancies created)  | 2018/19:928<br>2019/20:810<br>2020/21: 631  | 733  | 860 per annum<br>(4,300)                                 | While the annual HOMEArgyll lets increased last year, they remain below pre-pandemic levels and 15% below the LHS Target.   |
| Nos. of empty homes brought back into use (all cases involving Empty Homes Officer)  | 2019/20: 37<br>2020/21: 29  | 38   | 30 per annum<br>(150)                                    | Target exceeded by 27%.   |

## LHS Outcome 1 – The Strategic Housing Investment Plan Programme 2021/22

Four SHIP projects were fully completed in 2021/22, and 115 of the 300 planned homes at Dunbeg Phase 3 also completed in that period, despite significant challenges for the construction sector as the long term impacts of the pandemic, Brexit, and global factors affecting local economies all contributed to labour shortages, rising fuel costs, and delays in transport and supply chains. A number of live projects also progressed onsite during the year and other proposals were in various stages of development or approval, in preparation for implementation in 2022/23.

| Location                      | Project                          | Developer      | Status as at end of March 2022  | Project value |
|-------------------------------|----------------------------------|----------------|---|---------------|
| Kirk Road Dunbeg              | 4 units conversion               | West Highland  | COMPLETED May 2021  | £257,362      |
| Manson View, Cairndow         | 6 units                          | FYNE Homes     | COMPLETED May 2021  | £1,065,481    |
| Linn Walk, Garelochhead       | 10 units                         | ACHA           | COMPLETED June 2021   | £1,845,518    |
| Imereval Phase 3, Islay       | 8 units (incl. 2<br>NSSE)        | West Highland  | COMPLETED March 2022  | £1,354,567    |
| Dunbeg Phase 3                | 300 units                        | LINK           | Partial completion of 115 units in 2021/22 with full completion by May 2023 | £63,687,000   |
| Tower View, Inveraray         | 10 units                         | ACHA           | Completion in June 2022   | £1,912,845    |
| Tarbert Phase 2               | 4 units                          | ACHA           | Onsite July 2021, completion later 2022                                     | £904,000      |
| Craighouse, Jura              | 10 units                         | West Highland  | Completion in July 2022   | £2,234,633    |
| Milknowe, Campbeltown         | 2 dementia units                 | ACHA           | Onsite Feb 2022, est. completion Nov. 2022                                  | £195,824      |
| Sawmill Field,<br>Helensburgh | 36 units                         | Wheatley Group | Partial completions due in 2022, full completion in 2023                    | £4,582,512    |
| Eton Avenue, Dunoon           | 4 wheelchair/ older person units | ACHA           | Demolition/ground works in 21/22, onsite 2022, due for completion in 2023   | £1,150,707    |

# SHIP PROJECTS 2021/2022: 147 AFFORDABLE HOMES COMPLETED



## PLUS:

4 CONVERTED PROPERTIES, KIRK ROAD, DUNBEG – WEST HIGHLAND H.A. 115 OF 300 PLANNED AFFORDABLE HOMES, DUNBEG PHASE 3 – LINK GROUP

IN ADDITION: 4 NEW HOMES DELIVERED AT ULVA FERRY BY MULL & IONA COMMUNITY TRUST with funding from Scottish Government's Rural & Island Housing Fund and the Council's Strategic Housing Fund.

# SHIP PROJECTS 2021/2022: 251 NEW AFFORDABLE HOMES ONSITE

## OVERVIEW OF DUNBEG PHASE 3 SITE, LINK GROUP





SAWMILL FIELD SITE, HELENSBURGH WHEATLEY GROUP



INVERARAY SITE, ACHA



# AWARD WINNING EMPTY HOMES SERVICE 2021/22

Once again, Argyll & Bute's Empty Homes Officer, along with partners, colleagues, and property owners, triumphed at Scottish and national UK awards ceremonies in 2021/22. The Council picked up 5 awards at the Shelter Scottish Empty Homes Conference including winner of the "Outstanding Team"; and had two finalists in "Best Improved Wreck" including a project at Cullipool on Luing (see below) and a finalist in ""Best Before and After Photograph"



38 empty private properties brought back into use in 2021/22 with advice, support and assistance from the Empty Homes Service and partners



Cullipool, Luing - before & after renovation works to bring a long-term empty property back into effective use. The project was finalist in the "Best Improved Wreck" and "Best Before and After Photograph' at Shelter Scotland awards and commended in the highly 'Meetina the Challenge' category at the national Empty Homes Network conference in 2022



# COMMUNITY HOUSING NETWORK GROUP

Argyll and Bute Council, as the strategic housing authority, recognises the importance of Community Groups and the role they play in the delivery of affordable housing. Therefore in 2021 a Community Housing Network Group was established to improve communication and partnership working. The Council's LHS Team provides administrative support and initially will chair the quarterly group meetings, while core membership is drawn from a wide range of rural and island community groups and development trusts with an interest in progressing affordable housing projects in their local areas. A number of community-led projects are being explored and some have already secured funding from varying sources including the Scottish Government's Rural & Islands Housing Fund. The Council has also approved an amendment to the Strategic Housing Fund policy extending grant support to these Community Groups in line with the financial support available to RSLs developing in the area. In 2021/22, the following community-led projects have received funding:

**ULVA FERRY** - Mull & Iona Community Trust completed 4 new homes on Mull in April 2021. Total costs were circa £1.352m. **COLONSAY** - The Colonsay Community Development Company commenced a scheme onsite at Scalasaig on the island in 2021, to deliver 9 units and 3 serviced plots for self-build homes. The total cost is circa £4.387m (including land acquisition and legal fees etc.). **ULVA** - Having purchased the island of Ulva in 2018, the North West Mull Community Woodland Company is currently progressing the refurbishment of 6 BTS properties, at an estimated cost of £1.8M.



#### GLENGORM

Other Community-led projects currently progressing with the support of the Scottish Government Rural & Island Housing Fund and the Council's Strategic Housing Fund include the Glengorm Farming Partnership proposal for a refurbished empty property located on Mull, near Tobermory. This proposal will provide 5 flats for affordable rent.

Photo courtesy MICT Housing Development Manager, Helen MacDonald

# RURAL GROWTH DEAL (RGD) - HOUSING PROPOSALS

Within the overall £70m Rural Growth Deal for Argyll & Bute, £3m has been allocated to develop and deliver dedicated Housing projects focused on Attracting Economic Growth by Building Our Island Communities and Accommodating Workers.

2021/22 - The RGD Housing Sub Group was established in August 2021, with partners including Council Housing, Economic Growth, Planning, Roads and Estates Services, plus representatives from Scottish Government's More Homes Division and Highlands & Islands Enterprise. Consultants Stantec have been commissioned to provide support to help the group develop robust Business Cases for the prioritised Housing Projects which are to be delivered via the RGD investment for Argyll & Bute. These projects will focus on the provision of affordable accommodation for workers and economically active households on Islay and Mull, with a view to approval and implementation by 2023.

In 2022, Stantec Consultancy completed the initial site investigation work for the Islay proposal and discussions are ongoing with partners, including Communities Housing Scotland and Council Legal Services, to agree the most appropriate model in order to deliver housing for sale which will remain as homes for principal occupation in perpetuity.

Worker Accommodation – work is also ongoing to establish the best model of delivery for worker accommodation on a Council owned site on Mull. The survey carried out on Mull and Iona with employers to establish need and demand for worker accommodation on the island was completed in 2022 and has now been published. In terms of the Council owned site at Tobermory, a proposal was submitted to the RGD enabling fund to complete a more detailed assessment of the site. The proposal has been agreed and Stantec Consultancy have carried out the initial site investigations

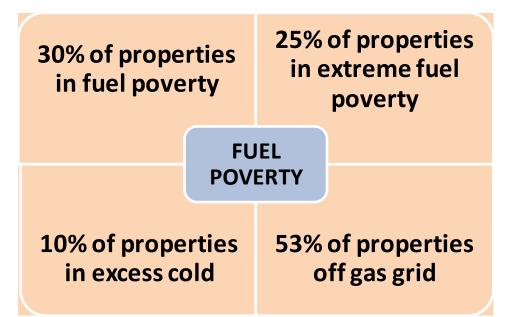
# LHS OUTCOME TWO: ENERGY EFFICIENCY, CLIMATE CHANGE & POVERTY

LHS strategic aim two is: To regenerate communities by improving the quality, condition and energy efficiency of housing and by tackling poverty, including Fuel Poverty and Child Poverty, and ensuring that Housing contributes to addressing the wider Climate Change agenda.

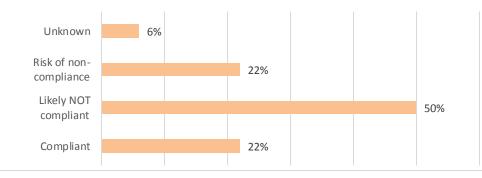
The associated strategic objectives are:-



Housing System Context – Energy Efficiency & Fuel Poverty Indicators (Home Analytics, 2022 data update)



Energy Efficiency Standard for Social Housing Compliance (*all tenure*)



On average, fuel consumption is 38% higher in Argyll & Bute than in Scotland, and fuel costs are 35% higher.

|   | Argyll & Bute | Scotland |
|---|---------------|----------|
| Average<br>Fuel Bill<br>(£pa)           | £1,271        | £940     |
| Average<br>Energy<br>Demand<br>kWh/year | 31,705        | 22,945   |

(N.B. These estimates predate 2022 energy price increases & the full impact of the "Cost of Living Crisis")

# LHS Outcome 2 – progress made against key actions and output targets in 2021/22

| Relevant Indicators  | Baseline<br>Historic<br>Trend                          | 2021/22                                   | Annual target<br>(& 5 Year<br>Targets)                          | Assessment / Comment  |
|--|--|---|---|---|
| Number of properties improved with<br>energy efficiency measures &<br>total grant investment via the Energy<br>Efficiency Scotland: Area Based Scheme  | 2019/20: 228<br>& £1.425m<br>2020/21: 237<br>& £1.496m | 105 homes<br>&<br>£560,511<br>total grant | 280 homes pa<br>(1,400 homes<br>& at least<br>£4.875m)          | Less than 50% of notional annual target<br>achieved by March 2022, but c. 300 approved<br>for completion by June 2022 (NB. Scheme<br>operates on July-June timeframe) with works<br>to value of £1.65m.                               |
| Nos of households receiving advice & assistance on house condition/ energy improvement and/or home safety works  | 2020/21:<br>2,901<br>referrals<br>(HES)                | 2,120<br>referrals                        | 2,000 cases<br>completed pa<br>(10,000 closed<br>cases by 2027) | HES - 3,268 household interactions; 2,120<br>referrals to range of schemes/partners; 1,144<br>Warmer Homes measures installed;<br>Alienergy – 1,237 clients registered in year  |
| Annual Household Income Generated by<br>Council's Welfare Rights Service   | 2019/20:<br>£2.988m<br>2020/21:<br>£3.364m             | £2.736m                                   | £2.75m<br>(£13.75m)   | Effective support services continued to be<br>delivered despite ongoing after effects of<br>Covid lockdown; resulting in successful<br>generation of income/benefits for vulnerable<br>households, only slightly below annual target. |
| Progress on revising, approving &<br>implementing the Scheme of Assistance<br>(SoA), incorporating strategy for<br>reducing homes failing Below Tolerable<br>Standard (BTS) & policy on Compulsory<br>Purchase Orders (CPOs) | Previous SoA<br>was<br>approved<br>2016                | Review to<br>commence<br>2022/23          | SoA to be<br>approved &<br>implemented in<br>2023/24            | Scheme of Assistance incorporating policy on<br>CPO and BTS under review in 2022 with a<br>view to completing revised update in 2023,<br>pending outcome of national policy review on<br>adaptations.                                 |
| % of RSL properties achieving Energy<br>Efficiency Standard for Social Housing<br>(EESSH) compliance   | 2019/20: 75%<br>2020/21: 88%                           | 87.6%                                     | Compliance by<br>2032 for<br>EESSH2 target.                     | RSLs on track to meet full compliance with national target by 2032.   |
| Nos of private properties improved with<br>PSHG aid, or assistance from ABC<br>Housing Improvement Officers  | 2019/20: 38<br>2020/21:43                              | 19  | (400 properties<br>& grant spend of<br>£2m)                     | Despite covid restrictions, 6 tenements & 19<br>individual homes received repair &<br>improvement works with total PSHG<br>investment of £48,614 in 2021/22   |

# HOME ENERGY EFFICIENCY PROGRAMME SCOTLAND: AREA BASED SCHEME 2021/22

Following the restrictions caused by the Covid-19 pandemic, the Argyll and Bute Council Area Based Scheme resumed, in line with the most up-to-date Scottish Government Covid-19 Guidance. The 2021/22 programme runs from 1<sup>st</sup> July 2021 to 30<sup>th</sup> June 2022, and within that period **300 grants** were approved and works to install energy efficiency measures were completed for **105** households. In addition, 655 properties were at survey stage, prior to approval. Total grant available for Argyll & Bute in that year was £1,742,819.

The Scottish Government have confirmed that there will be an Area Based Scheme programme in 2022/23 and Argyll and Bute Council has received notification of an allocation of  $\pounds 2,011,323$ . Argyll and Bute Council has contracted with BCA Insulation Ltd on a 3 year contact to deliver the Home Energy measures specified in the Scottish Government guidance. In addition, a Clerk of Works service has been procured and this has enhanced the service provided to householders receiving home energy measures.



| Home Repair & Improvement Works Supported via<br>Council's Private Sector Housing Grant |         |         |  |  |  |  |
|---|---------|---------|--|--|--|--|
| PRIVATE SECTOR HOUSING GRANT (PSHG)2020/212021/22                                       |         |         |  |  |  |  |
| Tenements Repaired  | 7       | 6       |  |  |  |  |
| Individual Units Retained   | 43      | 19      |  |  |  |  |
| Feasibility Grants  | 5       | 6       |  |  |  |  |
| Amenity Grants  | 2       | 5       |  |  |  |  |
| PSHG Investment (* excludes funding for private sector adaptations)                     | £89,515 | £48,614 |  |  |  |  |

# **RSL STOCK: ENERGY EFFICIENCY STANDARD FOR SOCIAL HOUSING**

As of March 2022, almost **88%** of the RSL stock complies with the Energy Efficiency Standard for Social Housing, amounting to over 7,455 properties. During 2021/22, **1,072** properties were brought up to standard.

| RSLS       | Total Stock | Units Improved to Standard in 2021/22 | EESSH Compliant | % EESSH Compliant |
|------------|-------------|---------------------------------------|-----------------|-------------------|
| ACHA       | 5165        | 903                                   | 4225            | 81.8%             |
| BIELD      | 299         | 0                                     | 299             | 100%              |
| DUNBRITTON | 470         | 0                                     | 406             | 86.4%             |
| FYNE HOMES | 1583        | 29                                    | 1571            | 99.2%             |
| LINK       | 192         | 0                                     | 185             | 96.4%             |
| WHHA       | 803         | 140                                   | 770             | 95.9%             |
| A&B TOTAL  | 8512        | 1072                                  | 7456            | 87.6%             |



The completed new build at Linn Way, Garelochhead

**ACHA** completed its first *Passivhaus* development in Garelochhead. Passivhaus is a german concept designed to a specification to maximise energy efficiency and reduce fuel cost to a minimum. The ten family and special needs homes were completed at Linn Walk in the centre of the Helensburgh and Lomond village of Garelochhead. The new homes were built by Helensburgh builders Stewart and Shields, and part funded by the Scottish Government and the Council, as well as the RSL.

This continues a tradition of innovation and pioneering in the field of energy efficient homes in Argyll & Bute. The first fully accredited Passivhaus scheme in Scotland was Tigh-na-Claddach developed by Fyne Homes in Cowal back in 2010.

## ACHA WARM HOMES PROJECT 2020/21

The Scottish Government awarded £747,600, via the Council, to insulate 89 houses in the Lorn area in conjunction with ACHA. The works are carried out by OVO (SSE) and target private owners within mixed tenure blocks where ACHA also own homes. ACHA continue to work with OVO Energy Solutions to deliver external wall insulation measures in Oban and 18 properties were completed within the financial year. Argyll and Bute Council will submit additional funding requests to the Scottish Government for further funds to support ACHA's future plans for insulation and regeneration projects in Argyll and Bute.

In addition, a joint project between the Council and ACHA to refurbish 12 mixed tenure addresses in Ardrishaig is well on-track and the HEEPS team are very excited to be part of the project which will greatly enhance the appearance of the street-front property and will improve the energy efficiency of all 12 homes.



Aug 2021 13:13:51 t6 Longsdale Crescent

AFTER

# HOUSING AND THE CLIMATE CHANGE AGENDA 2021/22



COP26, the annual Conference of Parties involved in tackling global climate change, was held in Glasgow in October and November 2021. The overarching outcome was the signing of the Glasgow Climate Pact which focuses on

- > Mitigation reducing emissions
- > Adaptation helping those already impacted by climate change
- > Finance enabling countries to deliver on their climate goals
- > Collaboration working together to deliver even greater action

Housing contributes to a significant proportion of carbon emissions and the sector is critical to the achievement of net-Zero emissions targets. This was recognised by COP26 dedicating a day to the theme of the built environment including housing, which will contribute to phasing out fossil fuels and accelerating affordable and green technologies by:-

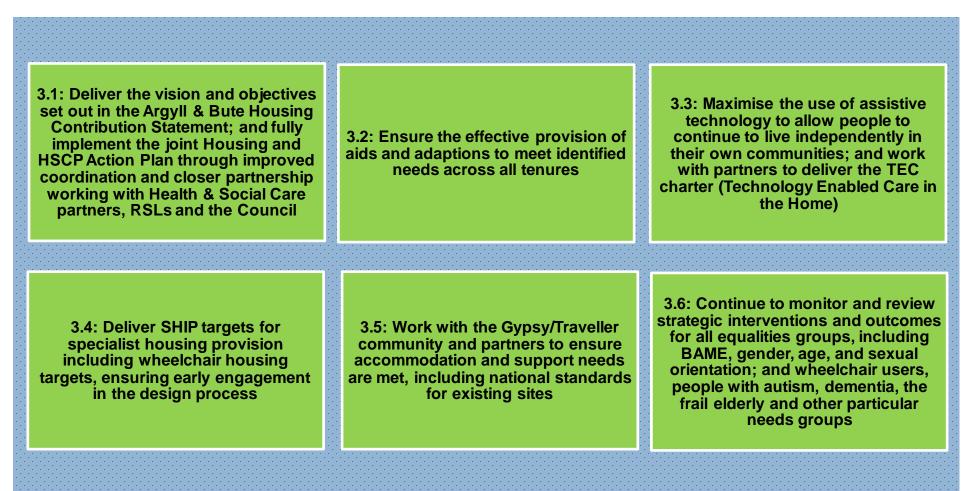
- > Phasing out the installation of new natural gas boilers from 2035
- > Encouraging heat pumps and heat networks as an alternative to fossil fuels
- > Trialling hydrogen heating schemes
- > Reducing energy demand by promoting high levels of energy efficiency

The importance of decarbonising housing has been a priority long before COP26, and in the run up to the conference the Scottish Government published its *Heat in Buildings Strategy* which will inform social housing-related sustainability plans. The overarching aim is that, by 2030, greenhouse gas emissions from homes and buildings will be 68% lower. This means "we must rapidly scale up deployment of zero emissions heating systems so that by 2030, over one million homes and the equivalent of 50,000 non-domestic buildings are converted to zero emissions heat". In association with this process local authorities are in the process of preparing Local Heat and Energy Efficiency Strategies (LHEES), and the Local Housing Strategy will have to align closely with the aims and objectives of the LHEES.

Future updates of the LHS will provide details of the Housing Sector's contribution to this agenda and progress towards making our homes greener, warmer and more energy efficient.

# LHS OUTCOME THREE: SPECIALIST PROVISION AND INDEPENDENT LIVING

LHS strategic aim three is: **To enable people to live well, with dignity and independently for as long as possible.** The associated strategic objectives are to:-



# LHS OUTCOME 3 – Specialist Provision & Particular Needs: Selected Contextual Indicators

#### Housing Health & Care Needs 2022

Analysis of the HOMEArgyll Waiting List, 2022, in relation to particular housing and support needs:

Of approx. 3,000 Waiting List Applicants:

- > 5% require only Specialist Housing
- > 3% seek Wheelchair Housing
- > 5% seek Housing with Support
- > 10% seek Amenity Elderly Housing
- > 6% seek Sheltered Housing for Elderly

N.B. Applicants can select multiple housing options including General Needs/ Mainstream housing, hence there will be double-counting across above figures.



- Over 44% of primary household members declared some form of disability
- 6% state their medical condition is affected by current housing circumstances
- > 4% require support or assistance living in their home
- 5% need to move home to access specialist support services
- > 8% have severe health issues
- 9% are aged 65-74 (primary applicant)
- ➢ 5% are aged 75 or over (primary applicant)

In addition Bield had a waiting list of 88 applicants in 2022:

- > 43 for Retirement Housing and
- ➢ 45 for Amenity Housing.

69 were single pensioners and 19 were pensioner couples

Average time on the waiting list was 169 weeks



# LHS OUTCOME 3 – Contextual Indicators: Specialist Provision in the Social Rented Sector, 2022

In 2022 the RSL sector provides over 1,250 homes designed for some form of particular needs, amounting to more than 14% of the total stock in this sector. The main category of specialist provision is Amenity Housing (5% of total stock) while Wheelchair Accommodation makes up just 1% of the total. The 10 main RSLs currently providing specialist accommodation vary considerably in size and profile: while ACHA has 60% of the total stock it provides 20% of the specialist housing, and conversely Bield has only 4% of the total stock but provides 24% of the specialist homes. Fyne Homes has the largest specialist stock, mainly comprising "other specially adapted" units.

| Landlord    | General<br>Needs | Sheltered | Amenity | Community<br>Alarm | Wheelchair | Ambulant<br>Disabled | Other Specially<br>Adapted | Total | % of<br>Total |
|-------------|------------------|-----------|---------|--------------------|------------|----------------------|----------------------------|-------|---------------|
| ACHA        | 4918             | 200       | 0       | 0                  | 0          | 47                   | 0                          | 5165  | 60%           |
| Bield       | 7                | 0         | 19      | 276                | 1          | 0                    | 0                          | 303   | 4%            |
| Blackwood   | 4                | 0         | 0       | 0                  | 6          | 4                    | 0                          | 14    | 0.2%          |
| Cairn       | 0                | 0         | 34      | 0                  | 0          | 0                    | 0                          | 34    | 0.4%          |
| Dunbritton  | 372              | 0         | 69      | 0                  | 5          | 14                   | 3                          | 463   | 5%            |
| Fyne Homes  | 1147             | 0         | 232     | 0                  | 32         | 34                   | 136                        | 1581  | 18%           |
| Key Housing | 23               | 0         | 0       | 0                  | 6          | 0                    | 0                          | 29    | 0.3%          |
| Link Group  | 175              | 0         | 0       | 0                  | 14         | 3                    | 0                          | 192   | 2%            |
| Trust       | 17               | 0         | 81      | 0                  | 0          | 0                    | 0                          | 98    | 1%            |
| WHHA        | 768              | 0         | 1       | 0                  | 17         | 16                   | 1                          | 803   | 9%            |
| A&B TOTAL   | 7431             | 200       | 436     | 276                | 81         | 118                  | 140                        | 8682  | 100%          |
| % of Total  | 86%              | 2%        | 5%      | 3%                 | 1%         | 1%                   | 2%                         | 100%  |               |

RSL Housing Stock by Type of Provision/Need, 2022 (Source: Annual RSL Statistical/ARC Returns)

2021/22 saw the greatest number and proportion of specialist new build homes delivered via the SHIP in recent years, with 22 units completed. At 15% of the total completions that year, this exceeded the LHS targets of 10% by a strong margin. The new builds included 13 purpose designed wheelchair homes and 9 Amenity/Older Persons' homes

# LHS Outcome 3 – progress made against key actions and output targets in 2021/22

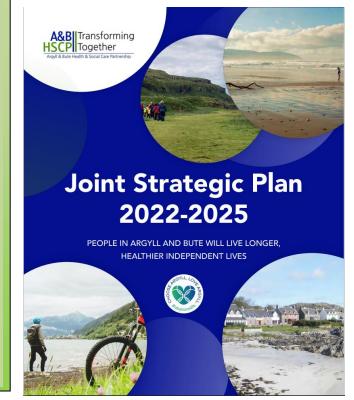
| Relevant Indicators   | Baseline<br>Historic<br>Trend  | 2021/22  | Annual target<br>(& 5 Year<br>Targets)  | Assessment / Comment   |
|---|--|--|---|--|
| Housing Contribution Statement (HCS)<br>revised & approved for inclusion in HSCP<br>Strategic Plan; Housing OT post<br>established as permanent and Action Plan<br>reviewed and agreed. | 2019/20: HCS<br>published.<br>2020/21: OT<br>post piloted  | OT post<br>made<br>permanent;<br>Revised HCS<br>drafted. | HCS/OT Action<br>Plan fully<br>delivered by<br>2027   | Launch of new HSCP Joint Strategic Plan & HCS<br>was extended to June 2022.<br>Housing OT established joint locality partnership<br>groups with RSLs; implemented review of waiting<br>lists; improved assessment procedures & data<br>collation/case monitoring; and early engagement in<br>new build design and allocations for SHIP projects. |
| Number of RSL and Private Homes<br>adapted with grant assistance; and Total<br>grant (all tenures)  | 2019/20: 372<br>£1.41m<br>2020/21: 309<br>£1.15m   | 319 homes<br>adapted with<br>£1.146m<br>grant            | c 350 pa<br>(1,750 with<br>£5.5m grant by<br>2027)  | Scottish Government enabled 230 adaptations in<br>216 RSL properties with £640k grant funding. The<br>Council's PSHG supported 110 adaptations to 103<br>private sector properties with £505,597 grant.  |
| Nos of telecare unit installations & total<br>clients in receipt of TEC service at year<br>end.   | 2019/21: circa<br>950 clients pa<br>received 1,145<br>installs.<br>1,896 clients.<br>at year end | 1,774 installs<br>& 1,994<br>clients as of<br>March 2022 | By 2027, 4,500<br>clients to have<br>received 5,700<br>installs; and<br>over 2,000<br>active clients. | The total number of clients in receipt of active<br>telecare services at March 2022 was 1,994. Total<br>number of installations in 2021/22 equates to 1,774<br>(both new installs and additional pieces of<br>equipment)   |
| Nos & % of specialist subsidised new builds completed via SHIP  | 2019/20: 7<br>2020/21: 1   | 22 units   | 5% of SHIP new<br>builds are<br>wheelchair units<br>& 5% are other<br>specialist<br>accommodation     | Record number of specialist new build homes<br>delivered, amounting to 15% of annual SHIP total,<br>which exceeded the target of 10%, and included 13<br>wheelchair adapted units (9% of total) and 9<br>amenity/older person units (6%)   |
| Improvements to official Gypsy/Traveller<br>sites & satisfaction levels   | 2020/21:<br>nil survey<br>response   | Nil survey<br>response                                   | 100%<br>satisfaction  | £108k Scottish Govt. grant to ACHA funded interim site improvements. Satisfaction surveys not completed during pandemic.   |
| Enhanced Equalities monitoring &<br>evaluation framework established and<br>annual reports produced   | 2020/21:<br>HNDA<br>published  | Data and<br>indicators<br>reviewed                       | Annual Report<br>for all Housing<br>functions   | Range of LHS Impact Assessments published<br>online. Enhanced Equalities reporting to be<br>implemented 2022/23.   |

# WORKING WITH HEALTH & SOCIAL CARE PARTNERS

**The ArgyII & Bute Housing Contribution Statement 2019/21** was completed in 2021 and a comprehensive revision was drafted for inclusion in the HSCP's Joint Strategic Plan for 2022/25 to be launched in June 2022.

In total, it is estimated that Housing's potential financial Contribution available over the next 3 years of the Joint Strategic Plan, 2022/23–2024/25, could be in the region of £111*m*. This will help to increase the provision of affordable housing and aids and adaptations across all tenures; improve the condition and energy efficiency performance of homes; and deliver support, advice and assistance on a range of housing options, as well as tackling poverty, improving health and well-being, and generating additional income / benefits for vulnerable households.

For every £1 of Housing spend achieved, the added value and preventative savings to the HSCP will be significantly higher.



In 2021/22, the HOMEArgyll partnership of local housing associations rehoused **80** households in specialist accommodation, amounting to **11%** of the total HOMEArgyll lets that year. This included:

- > 39 lets to Sheltered Housing for Elderly
- > 26 lets to Amenity Housing for Older Persons
- > 13 lets to Wheelchair Housing
- > 2 lets to Housing with Support

In addition, the national specialist associations operating in Argyll & Bute, such as Bield, Trust and Key Housing, accommodated over **70** households and individuals in various forms of housing for particular needs.

## **ARGYLL AND BUTE CARE & REPAIRSERVICE: ADAPTATIONS**

#### MAJOR ADAPTATIONS COMPLETED 2021/22 WITH PRUVATE SECTOR HOUSING GRANT ASSISTANCE

| Summary Care & Repair Officers (CRO) Cases | Q1       | Q2       | Q3       | Q4       | Totals   |
|--|----------|----------|----------|----------|----------|
| CRO closed cases                           | 38       | 48       | 31       | 37       | 154      |
| No of closed cases which were grant funded | 17       | 21       | 21       | 29       | 88       |
| PSHG Total                                 | £88,828  | £119,735 | £133,678 | £154,455 | £496,696 |
| Total Value of all works completed/closed  | £107,426 | £146,120 | £163,996 | £193,262 | £610,804 |

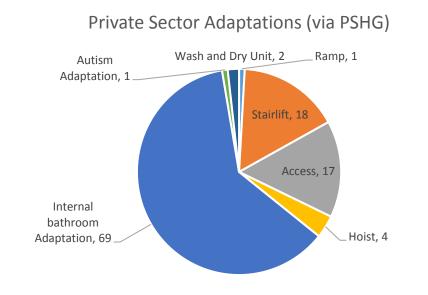
As of 31<sup>st</sup> March 2022, the Care & Repair Service had 109 active projects for major adaptations. The majority (42%) were for Wet Floor Showers and 21% were Level Access Showers. 12% related to "Other Access Improvements" and 9% were for External Ramps; while 8% were for Internal Stair lifts. The remaining cases were for disabled toilets (5%), wheelchair access, and kitchen redesign/repair.



In 2021/22 the Scottish Government initiated consultation on revised guidance for the provision of equipment and adaptations. The Council and the HSCP are generally supportive of the key principles and aims of the new guidance, which includes, among others:

- Early intervention with full exploration of rehousing opportunities
- Better planning for the delivery of barrier-free housing and an inclusive design / living approach
- Equity in the system, applying a "tenure neutral"" approach (as far as practicable)

Working closely with the dedicated Housing OT and colleagues, the Council and partners will continue to monitor and promote service improvements for those who require home adaptations to live as independently as possible.



# HOME ADAPTATIONS

Private Sector Housing Grant (PSHG) Adaptations in 2021/22

103 properties received 110 installations Total Grant Value = £505,597 Total Works Value = £608,232

The main works were:

- Internal Bathroom Adaptations (63%)
- Stairlifts (16%)
- Access adaptations excluding ramps etc (15%)

Adaptations in 2021/22 were spread across 7 of the 9 Housing Market Areas. The largest number were in Helensburgh & Lomond (23%), Lorn (21%) and Kintyre (18%)

#### RSL Sector Adaptations in 2021/22 with Scottish Government "Stage 3" Grant Funding

## 216 RSL properties received 230 individual adaptations Total Grant Value = £641,000 (rounded)

The most common adaptations were internal safety rails (31%) and installation of showers/baths (29%).

The majority of clients were older persons (56%), while 39% were disabled adults and just under 5% were children with particular needs.

16% of RSL grant funded adaptations in 2021/22 were for homes located on islands, 30% were in the rural mainland, and 54% were in main towns.

| Area           | Adaptations | Grant    | Works/Fees |
|----------------|-------------|----------|------------|
| Islands        | 36          | £93,340  | £85,080    |
| Rural Mainland | 70          | £160,770 | £146,560   |
| Main Town      | 124         | £385,640 | £351,530   |

# **GYPSY / TRAVELLERS**

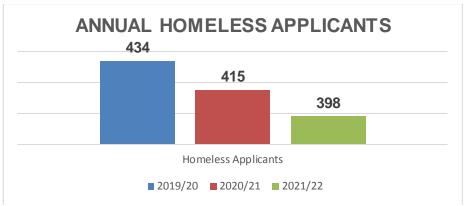
- ACHA secured £108k from the Scottish Government's £2m Capital Fund for Improving Gypsy/Traveller Sites. This was
  invested during 2021/22 to make interim improvements to both official sites at Bayview (near Oban) and Duncholgan (near
  Lochgilphead). This work was informed by resident community engagement.
  - Works at Duncholgan are complete and included: Improved lighting; New poles installed in drying areas; Improvements to fencing and gate access to the pitches; New access created to the play park with self-closing gate; Landscaping to the site including tree planting; Cleared garden area to west of site to enable it to be used and maintained by the community; and repurposed vacant amenity units for the residents to use.
  - Works at Bayview were delayed due to an illegal encampment but this has been resolved and positive progress has now been made, with drawings produced for consultation with residents on the environmental improvements that were undertaken, and proposed formation of potential new pitches.
- The Council have part funded a MECOPP Engagement Worker post for Argyll and Bute, which focuses on supporting the local Gypsy/Traveller community and facilitating on-going engagement. This will hopefully encourage and improve partnership working.
- Gypsy/Traveller Working Group Council Housing Services will initially help establish and facilitate a multi-agency working group. In due course, however, through the engagement with MECOPP it is hoped that representatives from the Gypsy/ Traveller community will take leadership of the Working Group themselves.
- The Council were successful in an application to the Scottish Government's Covid-related, flexible LACER Fund. £10k was awarded which will be used to support the Gypsy/Traveller community in relation to food and fuel poverty, amongst other health and wellbeing matters. MECOPP will engage with the community to identify the key issues and best ways to use the funding to help mitigate some of the worst impacts identified.

Between March 2021 and March 2022 the site capacity and occupancy within Bayview remained unchanged: out of a total of 8 pitches, 3 were occupied and 5 were unavailable for occupation, giving an occupancy rate of 37.5% for both years. Over the same period, site capacity and occupancy at Duncholgan did however change: the total number of pitches was reduced from 14 to 7; and while 5 were occupied in 2021, only 4 were occupied in 2022. Nine of the 14 pitches were unavailable for occupation in 2021, reducing to three of the 7 in 2022, giving a current occupancy rate of 57%.

# LHS OUTCOME FOUR: HOUSING OPTIONS, INFORMATION & SUPPORT

LHS strategic aim four is: **To provide effective and timeous information, advice and support to help persons in housing need to make informed choices and decisions on the range of Housing Options available.** The associated strategic objectives are to:-

| 4.1: Establish protocols<br>for persons leaving<br>institutional settings         | 4.2: Deliver an<br>effective Housing<br>sector response to<br>domestic abuse               | 4.3: Implement a Rural<br>Housing first initiative<br>in Argyll & Bute                                   | 4.4: Reduce or<br>eradicate Rough<br>Sleeping as far as<br>possible                                       |
|---|--|--|---|
| 4.5: Make a positive<br>contribution to the<br>Community Justice<br>agenda        | 4.6: Deliver Housing<br>Support services in a<br>"person-centred &<br>trauma-informed" way | 4.7: Tackle<br>homelessness via a joint<br>strategic approach<br>across Housing, Health<br>& Social Care | 4.8: Deliver an<br>integrated model of<br>support aligned to<br>the Rapid<br>Rehousing<br>Transition Plan |
| 4.9: Deliver accessible,<br>proactive housing<br>information & advice<br>services | 4.10: Maintain an<br>effective supply of<br>temporary<br>accommodation                     | 4.11: Develop &<br>implement a<br>Communication Plan &<br>Social Media Strategy                          |   |



## LHS Outcome 4: Homelessness Context – selected indicators

| Homeless Case Durations                                       | 20/21 | 21/22 | % Change |  |  |
|---|-------|-------|----------|--|--|
| Average time to discharge duty (weeks)                        | 40.74 | 37.78 | -7%      |  |  |
| The average time to close homeless cases fell by 7% last year |       |       |          |  |  |

Total Homeless Applicants fell by 8% over last 3 years

| Homeless Presentations by Household Type | 2019/20 | 2020/21 | 2021/22 |
|--|---------|---------|---------|
| Single Person                            | 295     | 257     | 253     |
| Single Parent                            | 77      | 104     | 66      |
| Couple                                   | 34      | 31      | 37      |
| Couple with Children                     | 22      | 16      | 32      |
| Other                                    | 2       | 6       | 1       |
| Other with Children                      | 4       | 1       | 9       |
| All                                      | 434     | 415     | 398     |

Although the number of single persons presenting as Homeless reduced marginally last year, this still constitutes the overwhelming majority of cases, with almost two thirds of the total.

Single Parents reduced significantly over the year (down by 36.5%), conversely, however, there was a proportionately significant increase in the number of "Other types of household with children".

Over a quarter (27%) of homeless presentations last year involved children; and at the year-end (March 2022) there were 45 children in temporary accommodation, albeit this was 25% lower than the previous year.

| REASONS FOR PRESENTING AS HOMELESS   | 2019/2020 | 2020/2021 | 2021/2022 |
|--|-----------|-----------|-----------|
| Termination of tenancy / mortgage due to rent arrears / default on payments  | 25        | 7         | 9         |
| Other action by landlord resulting in the termination of the tenancy         | 51        | 32        | 50        |
| Applicant terminated secure accommodation                                    | 8         | 3         | 2         |
| Loss of service / tied accommodation   | 13        | 19        | 14        |
| Discharge from prison / hospital / care / other institution                  | 19        | 15        | 12        |
| Emergency (fire, flood, storm, closing order from Environmental Health etc.) | 2         | 3         | 0         |
| Forced division and sale of matrimonial home                                 | 2         | 6         | 1         |
| Other reason for loss of accommodation                                       | 31        | 26        | 16        |
| Dispute within household: violent or abusive                                 | 33        | 35        | 25        |
| Dispute within household / relationship breakdown: non-violent               | 110       | 115       | 105       |
| Fleeing non-domestic violence  | 13        | 11        | 10        |
| Harassment   | 5         | 13        | 7         |
| Overcrowding   | 18        | 19        | 18        |
| Asked to leave   | 78        | 83        | 107       |
| Other reason for leaving accommodation / household                           | 26        | 28        | 22        |
| All  | 434       | 415       | 398       |

In 2021/22 the main reasons for presenting as Homeless remained "Non-violent dispute in household/relationship breakdown" (26% of all cases that year) and "Asked to leave" (27% of all cases). However, the latter category increased numerically by 29% compared to the previous year while the former category decreased numerically by almost 9% on the 2020/21 figure. Given the enhanced focus on tackling domestic abuse, it is encouraging to note that instances of homelessness due to Abuse/violent disputes within the household fell by 29% on the previous year and are at the lowest level for 9 years.

# LHS Outcome 4 – progress made against key actions and output targets in 2021/22

| Relevant Indicators   | Baseline<br>Historic<br>Trend  | 2021/22   | Annual target<br>(& 5 Year<br>Targets)   | Assessment / Comment  |
|---|--|---|--|---|
| Protocols for persons leaving an<br>institutional setting including hospital<br>discharge, looked-after children,<br>armed forces, prison, or evictions | Looked after<br>Children<br>Protocols in<br>place; Armed<br>Services<br>Covenant.  | Existing<br>protocols<br>continue to<br>operate<br>effectively for<br>Looked After<br>Children. | Protocols<br>drafted &<br>consultation<br>carried out by<br>2023.<br>Protocols<br>agreed & in<br>place by 2024 | In addition to effective protocols for Looked After<br>Children, the Armed Forces Covenant continues to<br>underpin positive activity with serving and former<br>personnel. Review / work on protocols for hospital<br>discharge, those leaving care setting, and evictions<br>to be implemented in 2022/23.<br>12 Homeless cases due to "Discharge from prison /<br>hospital / care / other institution" – lowest recorded<br>incidence & 20% lower than previous year; also<br>2021/22 saw lowest incidence of cases "Previously<br>Looked After by LA" (5 compared to 26 five years<br>earlier – ie 81% decrease). |
| Housing sector enables an effective<br>response to meeting the needs of<br>those experiencing domestic abuse  | 2019/20:<br>33 HL<br>applications;<br>2020/21 - 128<br>CHR<br>applicants           | 100 CHR<br>applicants.<br>25 Homeless<br>Cases  | Homeless &<br>CHR applicants<br>due to Domestic<br>Abuse reduced<br>below baseline.                            | Council signed Domestic Abuse "Make A Stand"<br>Pledge and Champion established. The number of<br>CHR applicants "being abused by someone in<br>household" was 22% lower than baseline.<br>Homeless cases due to domestic abuse at lowest<br>level for 9 years; 52% down on figure five years<br>ago and 29% down on previous year's figure.  |
| Rural Housing First Initiative in Argyll<br>and Bute – number of tenancies<br>created   | New Initiative   | Protocols<br>agreed with<br>RSLs  | 10 tenancies pa<br>(50 by 2027)  | The initiative was developed in 2021/22 and first tenancy under this scheme was created in April 2022/23  |
| Rough Sleeping presenting as<br>Homeless<br>(based on HL1 statistics: as reported<br>at Homeless case interviews)                                       | 2020/21:<br>6% slept rough<br>night before &<br>10% within<br>previous 3<br>months | 4% slept<br>rough night<br>before & 7%<br>had done so<br>within 3<br>months                     | Incidence<br>reduced below<br>baseline/<br>Scottish<br>Average   | Based on information provided by households<br>presenting as homeless, 4% of homeless cases<br>slept rough the night before presenting (17 out of<br>398) – lowest incidence recorded, and 26% lower<br>than previous year; while 28 slept rough within 3<br>months previously (7% of total cases that year) –<br>lowest recorded incidence for over two decades<br>and 33% lower than previous year's figure.  |

| Relevant Indicators  | Baseline<br>Historic<br>Trend  | 2021/22  | Annual target<br>(& 5 Year<br>Targets)  | Assessment / Comment  |
|--|--|--|---|---|
| HL1 presentations from Prison<br>securing positive housing outcomes<br>(supporting Community Justice<br>agenda)                  | 2020/21 – 2 of<br>4 closed cases<br>(50%)  | 81%  | Levels<br>sustained at or<br>above baseline<br>i.e. >50%                                      | 16 cases closed, of which 12 secured an RSL<br>tenancy & 1 entered home ownership i.e. 81% of<br>ex-offenders achieved positive outcome via<br>Homeless Route   |
| % of Housing Support services<br>departures (clients leaving support)<br>which are <i>planned</i> departures per<br>annum        | 2020/21: 70%   | 76%  | 80%   | <ul> <li>178 of 234 closed cases were planned departures<br/>(76%). Increase on baseline % but still below<br/>target.</li> <li>Training Programme for staff on Trauma-Informed<br/>approach to support will be developed and<br/>implemented via HSCP in 2022/23 with target for<br/>100% of relevant Housing staff to receive training<br/>by 2027</li> </ul> |
| Nos of households supported via<br>Housing First with support of<br>dedicated Mental Health /Addictions<br>Housing Practitioner. | New Initiative   | Post<br>established  | 50 assessments to be completed  | Since starting in post in Nov. 2021, the Mental<br>Health/Addictions Housing Practitioner has dealt<br>with 25 referrals and closed 5 of these  |
| Temporary Accommodation<br>provision with protocols to address<br>emergency needs  | 2021: 108<br>units (includes<br>32 Blue<br>Triangle)                                   | 121 units  | 100% applicants<br>in need receive<br>suitable offer of<br>T.A.                               | In August 2021 the 51 additional TA units acquired<br>to cover increased Covid requirements were<br>reduced to 0, leaving core provision of 121 units<br>(including serviced accommodation) as of March<br>2022.  |
| Develop a Housing Communication<br>Plan and social media strategy  | Enhanced<br>Housing<br>Options<br>module<br>established                                | New Action   | Plan to be<br>implemented in<br>2023 – targets<br>to be developed                             | Project plan to be developed in 2022 and implemented in 2023.   |
| Level of Homeless presentations<br>and average time to rehouse<br>homeless applicants in an RSL<br>property.                     | 2020/21 – 416<br>applicants; 39<br>weeks on<br>average to<br>rehouse in<br>RSL tenancy | 398 HL<br>applicants.<br>34 weeks to<br>secure RSL<br>home on<br>average | Cases at or<br>below baseline<br>(416). 26 weeks<br>on average to<br>rehouse in RSL<br>sector | Homeless applicants down by 4% on previous year<br>Average time to rehouse homeless cases in RSL<br>tenancy is 5 weeks below baseline/previous year,<br>but still 8 weeks higher than LHS target of 26<br>weeks.  |

# RAPID REHOUSING TRANSITION PLAN (RRTP), 2021/22

During 2021/22, Scottish Government Rapid Rehousing Funding of £241,496 was utilised to progress the transition of Rapid Rehousing and Housing First in Argyll and Bute.

- > Payments totalling £140,106 were made to RSLs to assist 129 tenants reduce their rent arrears.
- > The decoration project provided funding of £48,638 to assist 65 households settling in to permanent tenancies.
- Funding of £7,000 was provided to front line housing support providers to enable them to pro-actively assist homeless or potentially homeless households faced with emergency or crisis situations.

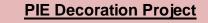
In November 2021 a new, dedicated post of **Mental Health/Addictions Housing Practitioner** was established to work with service users to assist them towards tenancy sustainment.

The RRTP budget allocation for 2022/23 is £111,570, which is significantly less than the previous year. Consideration has been given to how the monies will be allocated against the main projects and priorities have been agreed as follows:-

- > Mental Health / Addictions Housing Practitioner
- > Flexible Emergency Fund
- > Rent Arrears Prevention Project
- > Psychologically Informed Environments (PIE) Decoration Project
- > Housing First

The initial Housing First tenancy was created in April 2022 with a further 2 cases currently in the planning. The RRTP target is to create 10 Housing First cases each year.





Before



After



# HOMELESS PREVENTION AND ADVICE (PREVENT 1)

The number of recorded Prevention and Advice cases increased from 1,162 in 2020/2021 to 1,302 in 2021/2022. This is an increase of 140 cases (12%).

The number of households seeking advice in respect of the range of particular advice categories varied considerably between 2020/21 and 2021/22, although "General Housing Options Advice" and cases involving "At Risk of Losing Accommodation by Eviction/Repossession" remain by far the most common :

#### Increases:

Cases involving 'At Risk of Losing Accommodation by eviction/repossession', increased from 174 households to 348 households (up 100%).

Cases involving 'Personal issues – affordability / financial difficulties', increased from 39 households to 70 (up 79%). Decreases:

'Dispute with household/relationship breakdown: non-violent' decreased by 25 households to 43 (down 37%)

'Dispute with household violent or abusive' decreased by 10 households to 25 (down by 28%).

Consistent with previous year:

'Accommodation Unsuitable – Mobility / Adaptations Issues' has remained fairly constant with a slight increase of 3 households to 87 households.

'General Housing Options Advice' has also remained consistent with a marginal decrease of 1 household to 442

# COVID-19 RENT ARREARS FUND

Argyll and Bute Council was awarded **£93,000** by the Scottish Government to mitigate the short to medium term financial challenges experienced by tenants adversely impacted by restrictions and regulations introduced to control the spread of Covid-19. The eligibility period was for rent arrears arising between 23<sup>rd</sup> March 2020 and 9<sup>th</sup> August 2021. A total of 94 applications have been received from multiple sources. 69 offers have been made with 45 to Registered Social Landlords and 24 to Private Landlords. Offers totalling **£89,706** have been made to date.

This report is available on the Council's website along with the full Local Housing Strategy (LHS) 2022/23 – 2026/27; Housing Need and Demand Assessment (HNDA) 2021; and the current Strategic Housing Investment Plan (SHIP); as well as a range of other supporting materials. These can be all be found at the following link:

Local Housing Strategy and Housing Need and Demand Assessment (argyll-bute.gov.uk)

If you would like:

- Further information or clarification on the content of this report; or
- To comment on the strategy or Housing in Argyll & Bute in general; or
- To obtain this document in another language or format;

please contact: Hristina Tarpanova on 01369 800503 or email: hristina.tarpanova@argyll-bute.gov.uk.

